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## SUBSTITUTE HOUSE BILL 2617

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State of Washington 57th Legislature 2002 Regular Session

By House Committee on State Government (originally sponsored by Representatives Linville, Romero, DeBolt, Quall, Kirby, Alexander, Morris, Dunshee, Bush, Hunt, Tokuda, Miloscia and McDermott)

Read first time 02/07/2002. Referred to Committee on .

- 1 AN ACT Relating to disclosure of employer and occupation
- 2 information by certain political campaign contributors; and amending
- 3 RCW 42.17.090 and 42.17.370.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 **Sec. 1.** RCW 42.17.090 and 1993 c 256 s 6 are each amended to read 6 as follows:
- 7 (1) Each report required under RCW 42.17.080 (1) and (2) shall 8 disclose the following:
- 9 (a) The funds on hand at the beginning of the period;
- (b) The name and address of each person who has made one or more contributions during the period, ((together with)) the money value and date of such contributions and the aggregate value of all contributions
- 13 received from each such person during the campaign or in the case of a
- 14 continuing political committee, the current calendar year, and in the
- 15 <u>case of a person who has made one or more contributions in the</u>
- 16 aggregate amount of one hundred dollars or more, the person's
- 17 occupation and the name and address of the person's employer:
- 18 PROVIDED, That pledges in the aggregate of less than one hundred
- 19 dollars from any one person need not be reported: PROVIDED FURTHER,

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That the income which results from a fund-raising activity conducted in 1 2 accordance with RCW 42.17.067 may be reported as one lump sum, with the exception of that portion of such income which was received from 3 4 persons whose names and addresses are required to be included in the 5 report required by RCW 42.17.067: PROVIDED FURTHER, That contributions of no more than twenty-five dollars in the aggregate from any one 6 7 person during the election campaign may be reported as one lump sum so 8 long as the campaign treasurer maintains a separate and private list of 9 the name, address, and amount of each such contributor: 10 FURTHER, That the money value of contributions of postage shall be the face value of such postage; 11

- (c) Each loan, promissory note, or security instrument to be used by or for the benefit of the candidate or political committee made by any person, together with the names and addresses of the lender and each person liable directly, indirectly or contingently and the date and amount of each such loan, promissory note, or security instrument;
  - (d) All other contributions not otherwise listed or exempted;
- (e) The name and address of each candidate or political committee to which any transfer of funds was made, together with the amounts and dates of such transfers;
  - (f) The name and address of each person to whom an expenditure was made in the aggregate amount of more than fifty dollars during the period covered by this report, and the amount, date, and purpose of each such expenditure. A candidate for state executive or state legislative office or the political committee of such a candidate shall report this information for an expenditure under one of the following categories, whichever is appropriate: (i) Expenditures for the election of the candidate; (ii) expenditures for nonreimbursed public office-related expenses; (iii) expenditures required to be reported under (e) of this subsection; or (iv) expenditures of surplus funds and other expenditures. The report of such a candidate or committee shall contain a separate total of expenditures for each category and a total sum of all expenditures. Other candidates and political committees need not report information regarding expenditures under the categories listed in (i) through (iv) of this subsection or under similar such categories unless required to do so by the commission by rule. report of such an other candidate or committee shall also contain the total sum of all expenditures;

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(g) The name and address of each person to whom any expenditure was made directly or indirectly to compensate the person for soliciting or procuring signatures on an initiative or referendum petition, the amount of such compensation to each such person, and the total of the expenditures made for this purpose. Such expenditures shall be reported under this subsection (1)(g) whether the expenditures are or are not also required to be reported under (f) of this subsection;

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- (h) The name and address of any person and the amount owed for any debt, obligation, note, unpaid loan, or other liability in the amount of more than two hundred fifty dollars or in the amount of more than fifty dollars that has been outstanding for over thirty days;
  - (i) The surplus or deficit of contributions over expenditures;
- (j) The disposition made in accordance with RCW 42.17.095 of any surplus funds;
- (k) Such other information as shall be required by the commission by rule in conformance with the policies and purposes of this chapter; and
  - (1) Funds received from a political committee not otherwise required to report under this chapter (a "nonreporting committee"). Such funds shall be forfeited to the state of Washington unless the nonreporting committee has filed or within ten days following such receipt files with the commission a statement disclosing: (i) Its name and address; (ii) the purposes of the nonreporting committee; (iii) the names, addresses, and titles of its officers or if it has no officers, the names, addresses, and titles of its responsible leaders; (iv) the name, office sought, and party affiliation of each candidate in the state of Washington whom the nonreporting committee is supporting, and, if such committee is supporting the entire ticket of any party, the name of the party; (v) the ballot proposition supported or opposed in the state of Washington, if any, and whether such committee is in favor of or opposed to such proposition; (vi) the name and address of each person residing in the state of Washington or corporation which has a place of business in the state of Washington who has made one or more contributions in the aggregate of more than twenty-five dollars to the nonreporting committee during the current calendar year, together with the money value and date of such contributions; (vii) the name and address of each person in the state of Washington to whom an expenditure was made by the nonreporting committee on behalf of a candidate or political committee in the aggregate amount of more than

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- 1 fifty dollars, the amount, date, and purpose of such expenditure, and
- 2 the total sum of such expenditures; (viii) such other information as
- 3 the commission may prescribe by rule, in keeping with the policies and
- 4 purposes of this chapter. A nonreporting committee incurring an
- 5 obligation to file additional reports in a calendar year may satisfy
- 6 the obligation by filing with the commission a letter providing
- 7 updating or amending information.
- 8 (2) The treasurer and the candidate shall certify the correctness
- 9 of each report.
- 10 **Sec. 2.** RCW 42.17.370 and 1995 c 397 s 17 are each amended to read
- 11 as follows:
- 12 The commission is empowered to:
- 13 (1) Adopt, promulgate, amend, and rescind suitable administrative
- 14 rules to carry out the policies and purposes of this chapter, which
- 15 rules shall be adopted under chapter 34.05 RCW. Any rule relating to
- 16 campaign finance, political advertising, or related forms that would
- 17 otherwise take effect after June 30th of a general election year shall
- 18 take effect no earlier than the day following the general election in
- 19 that year;
- 20 (2) Appoint and set, within the limits established by the committee
- 21 on agency officials' salaries under RCW 43.03.028, the compensation of
- 22 an executive director who shall perform such duties and have such
- 23 powers as the commission may prescribe and delegate to implement and
- 24 enforce this chapter efficiently and effectively. The commission shall
- 25 not delegate its authority to adopt, amend, or rescind rules nor shall
- 26 it delegate authority to determine whether an actual violation of this
- 27 chapter has occurred or to assess penalties for such violations;
- 28 (3) Prepare and publish such reports and technical studies as in
- 29 its judgment will tend to promote the purposes of this chapter,
- 30 including reports and statistics concerning campaign financing,
- 31 lobbying, financial interests of elected officials, and enforcement of
- 32 this chapter;
- 33 (4) Make from time to time, on its own motion, audits and field
- 34 investigations;
- 35 (5) Make public the time and date of any formal hearing set to
- 36 determine whether a violation has occurred, the question or questions
- 37 to be considered, and the results thereof;

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(6) Administer oaths and affirmations, issue subpoenas, and compel attendance, take evidence and require the production of any books, papers, correspondence, memorandums, or other records relevant or material for the purpose of any investigation authorized under this chapter, or any other proceeding under this chapter;

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- (7) Adopt and promulgate a code of fair campaign practices;
- (8) Relieve, by rule, candidates or political committees of obligations to comply with the provisions of this chapter relating to election campaigns, if they have not received contributions nor made expenditures in connection with any election campaign of more than one thousand dollars;
- (9) Adopt rules prescribing reasonable requirements for keeping accounts of and reporting on a quarterly basis costs incurred by state agencies, counties, cities, and other municipalities and political subdivisions in preparing, publishing, and distributing legislative information. The term "legislative information," for the purposes of this subsection, means books, pamphlets, reports, and other materials prepared, published, or distributed at substantial cost, a substantial purpose of which is to influence the passage or defeat of any legislation. The state auditor in his or her regular examination of each agency under chapter 43.09 RCW shall review the rules, accounts, and reports and make appropriate findings, comments, and recommendations in his or her examination reports concerning those agencies;
- 25 (10) After hearing, by order approved and ratified by a majority of 26 the membership of the commission, suspend or modify any of the 27 reporting requirements of this chapter in a particular case if it finds 28 application of this chapter works that literal a manifestly 29 unreasonable hardship and if it also finds that the suspension or 30 modification will not frustrate the purposes of the chapter. 31 commission shall find that a manifestly unreasonable hardship exists if reporting the name of an entity required to be reported under RCW 32 42.17.241(1)(q)(ii) would be likely to adversely affect the competitive 33 position of any entity in which the person filing the report or any 34 35 member of his or her immediate family holds any office, directorship, general partnership interest, or an ownership interest of ten percent 36 37 or more. Any suspension or modification shall be only to the extent necessary to substantially relieve the hardship. The commission shall 38 39 act to suspend or modify any reporting requirements only if it

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determines that facts exist that are clear and convincing proof of the 1 findings required under this section. 2 Requests for renewals of reporting modifications may be heard in a brief adjudicative proceeding 3 4 as set forth in RCW 34.05.482 through 34.05.494 and in accordance with the standards established in this section. No initial request may be 5 heard in a brief adjudicative proceeding and no request for renewal may 6 7 be heard in a brief adjudicative proceeding if the initial request was 8 granted more than three years previously or if the applicant is holding 9 an office or position of employment different from the office or 10 position held when the initial request was granted. The commission shall adopt administrative rules governing the proceedings. 11 citizen has standing to bring an action in Thurston county superior 12 court to contest the propriety of any order entered under this section 13 within one year from the date of the entry of the order; and 14

(11) Revise, at least once every five years but no more often than every two years, the monetary reporting thresholds and reporting code values of this chapter. The revisions shall be only for the purpose of recognizing economic changes as reflected by an inflationary index recommended by the office of financial management. The revisions shall be guided by the change in the index for the period commencing with the month of December preceding the last revision and concluding with the month of December preceding the month the revision is adopted. As to each of the three general categories of this chapter (reports of campaign finance, reports of lobbyist activity, and reports of the financial affairs of elected and appointed officials), the revisions shall equally affect all thresholds within each category, with the exception of occupation and employer reporting required by RCW 42.17.090(1)(b), which is exempt from the revisions. Revisions shall be adopted as rules under chapter 34.05 RCW. The first revision authorized by this subsection shall reflect economic changes from the time of the last legislative enactment affecting the respective code or threshold through December 1985;

(12) Develop and provide to filers a system for certification of reports required under this chapter which are transmitted by facsimile or electronically to the commission. Implementation of the program is contingent on the availability of funds.

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